

Minutes

½ Cent Sales Tax Workshop

The City of Daytona Beach, Florida

February 6, 2019

Minutes of the ½ Cent Sales Tax Workshop of the City Commission of The City of Daytona Beach, Florida, held on Wednesday, February 6, 2019 at 5:00 p.m., City Hall, Room 149B, 301 S. Ridgewood Avenue, Daytona Beach, Florida.

Attendance

|                               |         |
|-------------------------------|---------|
| Commissioner Ruth Trager      | Present |
| Commissioner Aaron Delgado    | Present |
| Commissioner Quanita May      | Present |
| Commissioner Robert Gilliland | Present |
| Commissioner Dannette Henry   | Present |
| Commissioner Paula Reed       | Present |
| Mayor Derrick Henry           | Present |

Also Present:

James V. Chisholm, City Manager  
Robert Jagger, City Attorney  
Letitia LaMagna, City Clerk

1. Welcome

Mayor Henry welcomed everyone to the ½ Cent Sales Tax Workshop. He turned the meeting over to the City Manager.

2. Presentation

James V. Chisholm stated there's a brief presentation he wants to present to the Mayor and the City Commissioners. He refers to the ordinance of the county council that it deals with the roads, sidewalks, water qualities and flood control. The amount of money the City would have is based off population and the ordinance is good for 20 years so it

could generate \$74 million and the City's electrical cost is \$41,203. One of the decisions they'll have to consider is if it's passed then the City can identify projects based on the portions there of or select a project that includes many parts of the City. The types of projects proposed would be a major full-depth reconstruction of existing streets to create complete streets, including lighting and other increments. Full-depth reconstruction of existing twolane roads, reconstruction of existing streets, milling and resurfacing would be in conjunction would reconstruction in some cases, intersection improvements including ADA compliance and traffic signals and pedestrian access and safety improvements. For the complete streets, the cost range per mile would be from \$3.5 to \$9.7 million. Some complete streets examples are South Palmetto Avenue (ISB, International Speedway Boulevard to Live Oak) cost estimate is \$646,875.

2. Discussion

Commissioner Gilliland asked would that complete all the utilities as well, a complete construction.

Mr. Chisholm stated it would be a complete construction but it wouldn't be in every case only where it's necessary.

Commissioner Gilliland asked how much was spent on Orange Avenue.

Mr. Chisholm answered they originally had a \$17 million dollar budget but spent \$14 to \$15 million on Orange Avenue.

Commissioner Gilliland stated it would've been more expensive today because construction is going up but that number sounded low.

Mr. Chisholm stated it does sound low.

Commissioner Gilliland stated it would be \$3.5 to \$9.7 million a mile.

Mr. Chisholm stated from the handout about the other complete streets examples and Beach Streets estimated cost would be \$3.5 million on the north end. Full depth reconstruction examples cost range per mile is \$1 million to \$1.7 million. Some examples would include Edwards Street Madison Avenue to Mason Avenue) cost estimate is \$300,000 and the other examples but some may not be included on the handout. Mason Avenue is a state road so the City would only intervene if they need to. Dunn Avenue is a county road and A1A would be up to FDOT to handle it. Cost Sharing on LPGA, from I-95 to US92 would be a joint program from the City and county.

Commissioner Gilliland stated based on the last transportation plan, the county put their listing from the Tomoka River Bridge to 17-92 was \$26 million.

Mr. Chisholm stated the whole idea is for it to be a joint funding. The Hand Avenue extension would be a new road in the future on that end of the City and the shared cost of that would be with Ormond Beach, Florida, FDOT & Volusia County and the City.

Commissioner Gilliland asked about the lining on the map.

Mr. Chisholm stated it lands in the City and it would go all the way out to Turmeric Creek. He stated in the package, there's a list of roads that gave a description of the projects with their estimated costs. He doesn't expect the City Commission to be on board with the idea but the county would ask to receive some type of information from the City by March. He wants the Commissioners to keep in mind those critical roads, come together and put them on the list for improvements and wants it to be one that is visible so the county would see the benefit of making the best decision. Some of the other roads wouldn't have to be in there unless the street needed to be rebuilt.

Commissioner Gilliland stated working with the county is one thing but with everyone else knowing what the City is doing and going on board with the resurfacing program would have people bent out of shape if they're not being paid until year 10. Not all streets have a condition that bad.

Mayor Henry stated it would be what is most important and desirable by the people. He stated they need to know that it would be the City's priority because it's a strong dollar amount. There are a lot of other projects that are more important, so the City needs to start right.

Commissioner Gilliland stated it wouldn't be something the City would have to bond but it would come from the revenue. Which would simplify a bond issue.

Commissioner May asked how they came up with those particular streets.

Mr. Chisholm stated they came from the staff doing an evaluation on the roads and coming up with the costs for each roads condition. Last year's list was incorporated into the new list so the staff could put it all into the different categories for reconstruction and identify the roads specifically.

Commissioner May stated her gratitude for all the many projects happening in Zone 3. She noticed two projects one on A1A, South Atlantic and on Harvey Street and wanted to know if they were the same thing or separate.

Mr. Chisholm stated Harvey Street is very small. He's going to give Commissioner May a break down by Zones of the list.

Commissioner Gilliland stated anything they do; they all have different funding strategies. He stated an example is A1A. He stated that would be a high dollar project. He stated anything they put in, would not encourage the Feds to add more funding. He stated a state road project Federal dollars has to go through Tallahassee before it goes to district five here. He stated they would have to go through the TPO process for prioritization to get in. He stated Mason is one they would want to put in as a project. He stated at the TPO meeting, Deltona's representative mentioned project they want to do collaboratively with Orange City and the County for master planning with their interchanges at I4. He stated he brought up working through the TPO process. He stated our prioritization process requires you have to put up a 10 percent local match and you get five bonus points. If you put in 50 percent, you get five bonus points; it doesn't loop it up. He stated that doesn't mean they can't change their strategy. He suggested they might want to look at the ability to stretch TPO dollars further. He suggested there's \$6,000,000 the TPO gets a year, that's the TPO dollars to stretch for sidewalks and trails. He stated for them to get East ISB, they had to differentiate from other projects on the list because of the state funding. He stated there are two projects ahead of it on the list, but they are waiting for federal funding. He stated even though they are third, they are getting the first dollars from the state. He stated they also have to get Riddle to send a letter stating they want to defer the Clyde Morris widening project. He stated widening is not the solution based on the current environment. He stated they have three million in there for right-of-way acquisition that they surrendered to move East ISB forward. He stated county and city roads are funded locally. He stated in the past count has gone after state appropriation for projects. He stated last week was he deadline for requests for under the bridge. He stated he didn't know what they put in a request for, because he thought it would take priority. He stated that could circumvent the TPO process. He suggested they be cautious with intermingling projects that require state or federal funding. He suggested working with local partners.

Mr. Chisholm agreed. He stated some of the projects are projects the county wants and they're going to have a problem similar to what the cities have. He stated in some cities, most of the roads are county roads. He stated they're going to have their hands full with trying to figure out how much money to spend on each jurisdiction.

Commissioner Gilliland stated Deltona is also the biggest city, expected to get five to five and a half million.

Mr. Chisolm stated the key to some of the joint funded projects is to have it on a list so they have a chance. He stated Hand Avenue is one. He stated it's not an important one right now, but it will be as time goes on. He stated Hand is one that the city of Ormond and Daytona Beach recognize the value of it. He stated the have county to the point where they're willing to put it back in their road program. He stated they were going to answer any questions as it related to the use of funds and about the program. He suggested they have a list. He stated they would give a new list of roads as it relates to City streets if they don't have it. He stated they needed to plug them into the program where they would like to see them.

Commissioner May asked if it was on the sheet in order of wear and tear.

Mr. Chisholm stated it was evaluated based on the condition of the road.

Commissioner Gilliland asked if there were any flood mitigation projects.

Mr. Chisholm stated no. He stated they have some but they are large and way out of the funding capability.

Commissioner May asked if they were trying to get the most that they can.

Mr. Chisolm stated they are trying to get the most return for money they put into it.

Commissioner Gilliland stated \$75,000,000 is not a lot of money.

Mr. Chisholm asked if there were any questions.

Commissioner Reed asked when he wanted the list, and how soon they could get a list to make their list.

Mr. Chisholm asked when they could get the list. (Someone in the room replied they sent it out)

Mayor Henry asked if they were going to go over the list and see what roads they want. He suggested it go by how bad the roads are.

Mr. Chisholm stated the list was prioritized.

Commissioner May asked if that's what they had.

Mr. Chisholm stated they have some of them, but they don't have all of them.

Commissioner May asked if number one on the list they have will be the same or do they choose one of the streets.

Mr. Chisholm asked if they were top on the list.

David Waller, Deputy Public Works Director stated not necessarily. He stated they had several different categories that were represented. He stated they gave example they would be familiar. He stated the prioritization of which goes first, would be driven by condition and the most cost effective way. He stated they don't necessarily go on order of the worst first. He stated they are different areas in how they are broken down and

what they have are examples of each type of project that would be recognizable. He stated what's on the list isn't necessarily number one.

Commissioner Gilliland asked if the condition index is just an index. He stated it doesn't pull out the ones that are in need of full depth.

Mr. Waller stated everything has to have an onsite visit before you can formulate a project. He stated if are successful in gaining this as a funding source, they would update the condition and sit visit every road in order to formulate the best attack.

Mr. Chisholm stated it's not something they could do at this time.

Mr. Waller replied it's not necessary now, it's part of the long term planning. He stated that as they roll out programs, they would reassess everything to make the best decision.

Mayor Henry stated they needed to determine how much of the annual money they want to go towards the roads. He stated this was critical and it goes before the voters.

Commissioner Gilliland stated if the added a million five to the nine hundred they get for gas tax which gives them \$2,400,000, if they spend \$400,000 a year per zone based on condition index. He stated that is something that is soluble to them because they know that something in their neighborhood is going to get fixed.

Mayor Henry agreed. He stated they want everyone that lives in the City to feel as if they are part of the community.

Commissioner Gilliland stated they have some flood mitigation projects in Midtown where bought some land and put in retention ponds that they could pump down before a big rain.

Mr. Chisholm agreed.

Commissioner Gilliland asked if there was a benefit for doing more of those.

Mr. Chisholm stated no.

Commissioner Gilliland stated they are not expensive.

Mr. Chisholm stated they had look at taking a bigger project and start making the improvements at the outhaul. He stated they do have some information on that.

Commissioner Gilliland stated there is a monster problem in Fairway Estates.

Commissioner Trager stated yes.

Mr. Chisholm stated everybody does, and the mitigations they've done helps. He stated if anyone else had ideas on how to split up the money, they would take that and bring them something back with that in mind. He stated always have a resurfacing program going every year. He stated with the balance, they could look at what they could bond and what they could get as a result and separate the categories. He asked if they were available next Wednesday.

Commissioner Henry stated yes.

Commissioner May asked if he was suggesting apart from the 1.5 bucks splitting it, to take the rest of the funds and split it between the various zones.

Commissioner Gilliland stated he didn't think so. He stated the first \$1,500,000 is something everyone could relate to. He stated the other \$2,200,000 would make \$3,700,000... (Several people talking, inaudible.) He stated they could dedicate the \$2,200,000 to that for some period of time. He stated if they had a \$20,000,000 project, it's going to be gone. He suggested they hit some of the smaller projects but it need to be by easement.

Mr. Chisholm asked if they could plan to be in a workshop next Wednesday at five o'clock, they would try to identify specific roads for improvements. He stated they would do some more work on going over the roads.

Commissioner Trager asked about a list.

Commissioner Gilliland stated that was the conditions list.

Mr. Chisolm stated, in some cases they want to give priority to the heavily traveled roads. He stated they have the list, but they don't have it by district.

Mr. Jagger stated it's not broken down by district.

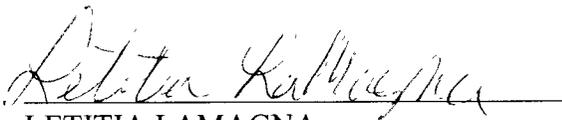
Mr. Chisholm stated they would try to get it broken down by district.

3. ADJOURNMENT

There being no further discussion or comments the meeting was adjourned at p.m.

  
DERRICK L. HENRY  
Mayor

ATTEST:

  
LETITIA LAMAGNA  
City Clerk

Adopted: March 20, 2019

**RECORD REQUIRED TO APPEAL:** In accordance with Florida Statute 286.0105 if you should decide to appeal any decision the City Commission makes about any matter at this meeting, you will need a record of the proceedings. You are responsible for providing this record. You may hire a court reporter to make a verbatim transcript, or you may buy a CD of the meeting for \$2.00 at the City Clerk's office. CDs are made upon request. The City is not responsible for any mechanical failure of the recording equipment.